

The Clash of Civilizations
And the remaking of World Order

By

Samuel Huntington

INTRODUCTION: FLAGS AND CULTURAL IDENTITY

On January 3, 1992 a meeting of Russian and American scholars took place in the auditorium of a government building in Moscow. Two weeks earlier the Soviet Union had ceased to exist and the Russian Federation had become an independent country. As a result, the statue of Lenin which previously graced the stage of the auditorium had disappeared and instead the flag of the Russian Federation was now displayed on the front wall. The only problem, one American observed, was that the flag had been hung upside down. After this was pointed out to the Russian hosts, they quickly and quietly corrected the error during the first intermission.

The years after the Cold War witnessed the beginnings of dramatic changes in peoples' identities and the symbols of those identities. Global politics began to be reconfigured along cultural lines. Upside-down flags were a sign of the transition, but more and more the flags are flying high and true, and Russians and other people are mobilizing and marching behind these and other symbols of their new cultural identities.

On April 18, 1994 two thousand people rallied in Sarajevo waving the flags of Saudi Arabia and Turkey. By flying those banners, instead of U.N " NATO, or American flags, these Sarajevans identified themselves with their fellow Muslims and told the world who were their real and not-so-real friends.

On October 16, 1994 in Los Angeles 70,000 people marched beneath "a sea of Mexican flags" protesting Proposition 187, a referendum measure which would deny many state benefits to illegal immigrants and their children. Why are they "walking down the street with a Mexican flag and demanding that this country give them a tree education?" observers asked - why should be waving, the American flag." Two weeks later more protestors did march down the street ' : carrying an American flag- upside down. These flag displays ensured victory for Proposition 187, which was approved by 59 percent of California voters.

In the post-Cold War world flags count and so do other symbols of cultural identity, including crosses, crescents, and even head coverings, because culture counts, and cultural identity is what is most meaningful to most people. People are discovering new but often old identities and marching under new but often old flags which lead to wars with new but often old enemies.

One grim Weltanschauung for this new era was well expressed by the Venetian nationalist demagogue in Michael Oibdin's novel, *Dead Lagoon*: "There can be no true friends without true enemies. Unless we hate what we are not, we cannot love what we are. These are the old truths we are painfully rediscovering after a century and more of sentimental cant. Those who deny them deny their family, their heritage, their culture, their birthright, their very selves!

They will not lightly be forgiven." The unfortunate truth in these old truths cannot be ignored by statesmen and scholars. For peoples seeking identity and reinventing ethnicity, enemies are essential, and the potentially most dangerous enmities occur across the fault lines between the world's major civilizations.

The central theme of this book is that culture and cultural identities, which at the broadest level are civilization identities, are shaping the patterns of cohesion, disintegration, and conflict in the post-Cold War world. The five parts of this book elaborate corollaries to this main proposition. Part I: For the first time in history global politics is both multipolar and multicivilizational; modernization is distinct from Westernization and is producing neither a universal civilization in any meaningful sense nor the Westernization of non-Western societies.

Part II: The balance of power among civilizations is shifting: the West is declining in relative influence; Asian civilizations are expanding their economic, military, and political strength; Islam is exploding demographically with destabilizing consequences for Muslim countries and their neighbors; and non-Western civilizations generally are reaffirming the value of their own cultures.

Part III: A civilization-based world order is emerging: societies sharing cultural affinities cooperate with each other; efforts to shift societies from one civilization to another are unsuccessful; and countries group themselves around the lead or core states of their civilization.

Part IV: The West's universalist pretensions increasingly bring it into conflict with other civilizations, most seriously with Islam and China; at the local level fault line wars, largely between Muslims and non-Muslims, generate "kin-country rallying," the threat of broader escalation, and hence efforts by core states to halt these wars.

Part V: The survival of the West depends on Americans reaffirming their Western identity and Westerners accepting their civilization as unique. The New Era in World Politics universal and uniting to renew and preserve it against challenges from non-Western societies. Avoidance of a global war of civilizations depends on world leaders accepting and cooperating to maintain the multicivilizational character of global politics.

A MULTIPOLAR, MULTICIVILIZATIONAL WORLD

In the post-Cold War world, for the first time in history, global politics has become multipolar and multicivilizational. During most of human existence, contacts between civilizations were intermittent or nonexistent. Then, with the beginning of the modern era, about A.D. 1500, global politics assumed two dimensions. For over four hundred years, the nation states of the West—Britain, France, Spain, Austria, Prussia, Germany, the United States, and others—constituted a multipolar international system within Western civilization and interacted, competed, and fought wars with each other. At the same time, Western nations also expanded, conquered, colonized, or decisively influenced every other civilization (Map 1.1). During the Cold War global politics became bipolar and the world was divided into three parts. A group of mostly wealthy and democratic societies, led by the United States, was engaged in a pervasive, ideological, political, economic, and, at times, military competition with a group of somewhat poorer communist societies associated with and led by the Soviet Union. Much of this conflict occurred in the Third World outside these two camps, composed of countries which often were poor, lacked political stability, were recently independent, and claimed to be nonaligned (Map 1.2).

In the late 1980s the communist world collapsed, and the Cold War international system became history. In the post-Cold War world, the most important distinctions among peoples are not ideological, political, or economic. They are cultural. Peoples and nations are attempting to answer the most basic question humans can face: Who are we? And they are answering that question in the traditional way human beings have answered it, by reference to the things that mean most to them. People define themselves in terms of ancestry, religion, language, history, values, customs, and institutions. They identify with cultural groups: tribes, ethnic groups, religious communities, nations, and, at the broadest level, civilizations. People use politics not just to advance their interests but also to define their identity. We know who we are only when we know who we are not and often only when we know whom we are against.

Nation states remain the principal actors in world affairs. Their behavior is shaped as in the past by the pursuit of power and wealth, but it is also shaped by cultural preferences, commonalities, and differences. The most important groupings of states are no longer the three blocs of the Cold War but rather the world's seven or eight major civilizations (Map 1.3). Non-Western societies, particularly in East Asia, are developing their economic wealth and creating the basis for enhanced military power and political influence. As their power and self-confidence increase, non-Western societies increasingly assert their own cultural values and reject those "imposed" on them by the West. The "international system of the twenty-first century," Henry Kissinger has noted, "...will contain at least six major powers -the United States, Europe, China, Japan, Russia, and probably India -as well as a multiplicity of medium-sized and smaller countries." ¹ Kissinger's six major powers belong to five very different civilizations, and in addition there are important Islamic states whose strategic locations, large populations, and/or oil resources make them influential in world affairs. In this new world, local politics is the politics of ethnicity; global politics is the politics of civilizations. The rivalry of the superpowers is replaced by the clash of civilizations.

In this new world the most pervasive, important, and dangerous conflicts will not be between social classes, rich and poor, or other economically defined groups, but between peoples belonging to different cultural entities. Tribal wars and ethnic conflicts will occur within civilizations. Violence between states and groups from different civilizations, however, carries with it the potential for escalation as other states and groups from these civilizations rally to the support of their "kin countries." ² The bloody clash of clans in Somalia poses no threat of broader conflict. The bloody clash of tribes in Rwanda has consequences for Uganda, Zaire, and Burundi but not much further. The bloody clashes of civilizations in Bosnia, the Caucasus, Central Asia, or Kashmir could become bigger wars. In the Yugoslav conflicts, Russia provided diplomatic support to the Serbs, and Saudi Arabia, Turkey, Iran, and Libya provided funds and arms to the Bosnians, not for reasons of ideology or power politics or economic interest but because of cultural kinship. "Cultural conflicts," Vaclav Havel has observed, "are increasing and are more dangerous today than at any time in history," and Jacques Oelors agreed that "future conflicts will be sparked by cultural factors rather than economics or ideology." ³ And the most dangerous cultural conflicts are those along the fault lines between civilizations.

In the post-Cold War world, culture is both a divisive and a unifying force. People separated by ideology but united by culture come together, as the two Germanys did and as the two Koreas and the several Chinas are beginning to. Societies united by ideology or historical circumstance

but divided by civilization either come apart, as did the Soviet Union, Yugoslavia, and Bosnia, or are subjected to intense strain, as is the case with Ukraine, Nigeria, Sudan, India, Sri Lanka, and many others. Countries with cultural affinities cooperate economically and politically. International organizations based on states with cultural commonality, such as the European Union, are far more successful than those that attempt to transcend cultures. For forty-five years the Iron Curtain was the central dividing line in Europe. That line has moved several hundred miles east. It is now the line separating the peoples of Western Christianity, on the one hand, from Muslim and Orthodox peoples on the other.

The philosophical assumptions, underlying values, social relations, customs, and overall outlooks on life differ significantly among civilizations. The revitalization of religion throughout much of the world is reinforcing these cultural differences. Cultures can change, and the nature of their impact on politics and economics can vary from one period to another. Yet the major differences in political and economic development among civilizations are clearly rooted in their different cultures. East Asian economic success has its source in East Asian culture, as do the difficulties East Asian societies have had in achieving stable democratic political systems. Islamic culture explains in large part the failure of democracy to emerge in much of the Muslim world. Developments in the postcommunist societies of Eastern Europe and the former Soviet Union are shaped by their civilizational identities. Those with Western Christian heritages are making progress toward economic development and democratic politics; the prospects for economic and political development in the Orthodox countries are uncertain; the prospects in the Muslim republics are bleak.

The West is and will remain for years to come the most powerful civilization. Yet its power relative to that of other civilizations is declining. As the West attempts to assert its values and to protect its interests, non-Western societies confront a choice. Some attempt to emulate the West and to join or to "band-wagon" with the West. Other Confucian and Islamic societies attempt to expand their own economic and military power to resist and to "balance" against the West. A central axis of post-Cold War world politics is thus the interaction of Western power and culture with the power and culture of non-Western civilizations.

In sum, the post-ColdWar world is a world of seven or eight major civilizations. Cultural commonalities and differences shape the interests, antagonisms, and associations of states. The most important countries in the world come overwhelmingly from different civilizations. The local conflicts most likely to escalate into broader wars are those between groups and states from different civilizations. The predominant patterns of political and economic development differ from civilization to civilization. The key issues on the international agenda involve differences among civilizations. Power is shifting from the long predominant West to non-Western civilizations. Global politics has become multipolar and multicivilizational.

OTHERWORLDS?

Maps and Paradigms, This picture of post-Cold War world politics shaped by cultural factors and involving interactions among states and groups from different civilizations is highly simplified. It omits many things, distorts some things, and obscures others. Yet if we are to think seriously about the world, and act effectively in it, some sort of simplified map of reality, some theory,

concept, model, paradigm, is necessary. Without such intellectual constructs, there is, as William James said, only "a bloomin' buzzin' confusion." Intellectual and scientific advance, Thomas Kuhn showed in his classic *The Structure of Scientific Revolutions*, consists of the displacement of one paradigm, which has become increasingly incapable of explaining new or newly discovered facts, by a new paradigm, which does account for those facts in a more satisfactory fashion. "To be accepted as a paradigm," Kuhn wrote, "a theory must seem better than its competitors, but it need not, and in fact never does, explain all the facts with which it can be confronted."⁴ "Finding one's way through unfamiliar terrain," John Lewis Caddis also wisely observed, "generally requires a map of some sort. Cartography, like cognition itself, is a necessary simplification that allows us to see where we are, and where we may be going." The Cold War image of superpower competition was, as he points out, such a model, articulated first by Harry Truman, as "an exercise in geopolitical cartography that depicted the international landscape in terms everyone could understand, and so doing prepared the way for the sophisticated strategy of containment that was soon to follow." World views and causal theories are indispensable guides to international politics .

For forty years students and practitioners of international relations thought and acted in terms of the highly simplified but very useful Cold War paradigm of world affairs. This paradigm could not account for everything that went on in world politics. There were many anomalies, to use Kuhn's term, and at times the paradigm blinded scholars and statesmen to major developments, such as the Sino-Soviet split. Yet as a simple model of global politics, it accounted for more important phenomena than any of its rivals, it was an essential starting point for thinking about international affairs, it came to be almost universally accepted, and it shaped thinking about world politics for two generations.

Simplified paradigms or maps are indispensable for human thought and action. On the one hand, we may explicitly formulate theories or models and consciously use them to guide our behavior. Alternatively, we may deny the need for such guides and assume that we will act only in terms of specific "objective" facts, dealing with each case "on its merits." If we assume this, however, we delude ourselves. For in the back of our minds are hidden assumptions, biases, and prejudices that determine how we perceive reality, what facts we look at, and how we judge their importance and merits. We need explicit .or implicit models so as to be able to:

1. order and generalize about reality;
2. understand causal relationships among phenomena;
3. anticipate and, if we are lucky, predict future developments;
4. distinguish what is important from what is unimportant; and
5. show us what paths we should take to achieve our goals.

Every model or map is an abstraction and will be more useful for some purposes than for others. A road map shows us how to drive from A to B, but will not be very useful if we are piloting a plane, in which case we will want a map highlighting airfields, radio beacons, flight paths, and topography. With L no map, however, we will be lost. The more detailed a map is the more fully it will reflect reality. An extremely detailed map, however, will not be useful for many purposes. If we wish to get from one big city to another on a major expressway, we do not need and may find confusing a map which includes much information unrelated to automotive transportation

and in which the major highways are lost in a complex mass of secondary roads. A map, on the other hand, which had only one expressway on it would eliminate much reality and limit our ability to find alternative routes if the expressway were blocked by a major accident. In short, we need a map that both portrays reality and simplifies reality in away that best serves our purposes. Several maps or paradigms of world politics were advanced at the end of the Cold War.

One World: Euphoria and Harmony. One widely articulated paradigm was based on the assumption that the end of the Cold War meant the end of significant conflict in global politics and the emergence of one relatively harmonious world. The most widely discussed formulation of this model was the "end of history" thesis advanced by Francis Fukuyama.* "We may be witnessing," Fukuyama argued, ". . .the end of history as such: that is, the end point of mankind's ideological evolution and the universalization of Western liberal democracy as the final form of human government." To be sure, he said, some conflicts may happen in places in the Third World, but the global conflict is over, and not just in Europe. "It is precisely in the non-European world" that the big changes have occurred, particularly in China and the Soviet Union. The war of ideas is at an end. Believers in Marxist-Leninism may still exist "in places like Managua, Pyongyang, and Cambridge, Massachusetts," but overall liberal democracy has triumphed. The future will be devoted not to great exhilarating struggles over ideas but rather to resolving mundane economic and technical problems. And, he concluded rather sadly, it will all be rather boring.⁶

The expectation of harmony was widely shared. Political and intellectual leaders elaborated similar views. The Berlin wall had come down, communist regimes had collapsed, the United Nations was to assume anew importance, the former Cold War rivals would engage in "partnership" and a "grand bargain," peacekeeping and peacemaking would be the order of the day. The President of the world's leading country proclaimed the "new world order"; the president of, arguably, the world's leading university vetoed appointment of a professor of security studies because the need had disappeared: "Hallelujah! We study war no more because war is no more."

The moment of euphoria at the end of the Cold War generated an illusion of harmony, which was soon revealed to be exactly that. The world became different in the early 1990s, but not necessarily more peaceful. Change was inevitable; progress was not. Similar illusions of harmony flourished, briefly, at the end of each of the twentieth century's other major conflicts. World War I was the "war to end wars" and to make the world safe for democracy. World War II, as Franklin Roosevelt put it, would "end the system of unilateral action, the exclusive alliances, the balances of power, and all the other expedients that have been tried for centuries - and have always failed." Instead we will have "a universal organization" of "peace-loving Nations" and the beginnings of a "permanent structure of peace."⁷ World War I, however, generated communism, fascism, and the reversal of a century-old trend toward democracy. World War II produced a Cold War that was truly global. The illusion of harmony at the end of that Cold War was soon dissipated by the multiplication of ethnic conflicts and "ethnic cleansing," the breakdown of law and order, the emergence of new patterns of alliance and conflict among states, the resurgence of neo-communist and neo-fascist movements, intensification of religious fundamentalism, the end of the "diplomacy of smiles" and "policy of yes" in Russia's relations with the West, the inability of the United Nations and the United States

to suppress bloody local conflicts, and the increasing assertiveness of a rising China. In the five years after the Berlin wall came down, the word "genocide" was heard far more often than in any five years of the Cold War.

The one harmonious world paradigm is clearly far too divorced from reality to be a useful guide to the post-Cold War world. Two Worlds: Us and Them. While one-world expectations appear at the end of major conflicts, the tendency to think in terms of two worlds recurs through-out human history. People are always tempted to divide people into us and them, the in-group and the other, our civilization and those barbarians. Scholars have analyzed the world in terms of the Orient and the Occident, North and South, center and periphery. Muslims have traditionally divided the world into Dar al-Islam and Dar al-Harb, the abode of peace and the abode of war. This distinction was reflected, and in a sense reversed, at the end of the Cold War by American scholars who divided the world into "zones of peace" and "zones of turmoil." The former included the West and Japan with about 15 percent of the world's population, the latter everyone else.⁸ Depending upon how the parts are defined, a two-part world picture may in some measure correspond with reality. The most common division, which appears under various names, is between rich (modern, developed) countries and poor (traditional, undeveloped or developing) countries. Historically correlating with this economic division is the cultural division between West and East, where the emphasis is less on differences in economic well-being and more on differences in underlying philosophy, values, and way of life.⁹ Each of these images reflects some elements of reality yet also suffers limitations. Rich modern countries share characteristics which differentiate them from poor traditional countries, which also share characteristics. Differences in wealth may lead to conflicts between societies, but the evidence suggests that this happens primarily when rich and more powerful societies attempt to conquer and colonize poor and more traditional societies. The West did this for four hundred years, and then some of the colonies rebelled and waged wars of liberation against the colonial powers, who may well have lost the will to empire. In the current world, decolonization has occurred and colonial wars of liberation have been replaced by conflicts among the liberated peoples. At a more general level, conflicts between rich and poor are unlikely because, except in special circumstances, the poor countries lack the political unity, economic power, and military capability to challenge the rich countries. Economic development in Asia and Latin America is blurring the simple dichotomy of haves and have-nots. Rich states may fight trade wars with each other; poor states may fight violent wars with each other; but an international class war between the poor South and the wealthy North is almost as far from reality as one happy harmonious world. The cultural bifurcation of the world division is still less useful. At some level, the West is an entity. What, however, do non-Western societies have in common other than the fact that they are non-Western? Japanese, Chinese, Hindu, Muslim, and American civilizations share little in terms of religion, social structure, institutions, and prevailing values. The unity of the non-West and the East-West dichotomy are myths created by the West. These myths suffer the defects of the Orientalism which Edward Said appropriately criticized for promoting "the difference between the familiar (Europe, the West, 'us') and the strange (the Orient, the East, 'them')" and for assuming the inherent superiority of the former to the latter.¹⁰ During the Cold War the world was, in considerable measure, polarized along an ideological spectrum. There is, however, no single cultural spectrum. The polarization of "East" and "West" culturally is in part another consequence of the universal but unfortunate practice of calling European civilization Western civilization. Instead of "East and West," it is more appropriate to

speak of "the West and the rest," which at least implies the existence of many non-Wests. The world is too complex to be usefully envisioned for most purposes as simply divided economically between North and South or culturally between East and West. 184 States, More or Less. A third map of the post-Cold War world derives from what is often called the "realist" theory of international relations. According to this theory states are the primary, indeed, the only important factors in world affairs, the relation among states is one of anarchy, and hence to insure their survival and security, states invariably attempt to maximize their power. If one state sees another state increasing its power and thereby becoming a potential threat, it attempts to protect its own security by strengthening its power and/or by allying itself with other states. The interests and actions of the more or less 184 states of the post-Cold War world can be predicted from these assumptions." This "realist" picture of the world is a highly useful starting point for analyzing international affairs and explains much state behavior. States are and will remain the dominant entities in world affairs. They maintain armies, conduct diplomacy, negotiate treaties, fight wars, control international organizations, influence and in considerable measure shape production and commerce. The governments of states give priority to insuring the external security of their states (although they often may give higher priority to insuring their security as a government against internal threats). Overall this statist paradigm does provide a more realistic picture of and guide to global politics than the one- or two-world paradigms. It also, however, suffers severe limitations. It assumes all states perceive their interests in the same way and act in the same way. Its simple assumption that power is all is a starting point for understanding state behavior but does not get one very far. States define their interests in terms of power but also in terms of much else besides. States often, of course, attempt to balance power, but if that is all they did, Western European countries would have coalesced with the Soviet Union against the United States in the late 1940s. States respond primarily to perceived threats, and the Western European states then saw a political, ideological, and military threat from the East. They saw their interests in a way which would not have been predicted by classic realist theory. Values, culture, and institutions pervasively influence how states define their interests. The interests of states are also shaped not only by their domestic values and institutions but by international norms and institutions. Above and beyond their primal concern with security, different types of states define their interests in different ways. States with similar cultures and institutions will see common interest. Democratic states have commonalities with other democratic states and hence do not fight each other. Canada does not have to ally with another power to deter invasion by the United States. At a basic level the assumptions of the statist paradigm have been true throughout history. They thus do not help us to understand how global politics after the Cold War will differ from global politics during and before the Cold War. Yet clearly there are differences, and states pursue their interests differently from one historical period to another. In the post-Cold War world, states increasingly define their interests in civilizational terms. They cooperate with and ally themselves with states with similar or common culture and are more often in conflict with countries of different culture. States define threats in terms of the intentions of other states, and those intentions and how they are perceived are powerfully shaped by cultural considerations. Publics and statesmen are less likely to see threats emerging from people they feel they understand and can trust because of shared language, religion, values, institutions, and culture. They are much more likely to see threats coming from states whose societies have different cultures and hence which they do not understand and feel they cannot trust. Now that a Marxist-Leninist Soviet Union no longer poses a threat to the Free World and the United States no longer poses a countering threat to the communist world, countries in both worlds increasingly

see threats coming from societies which are culturally different. While states remain the primary actors in world affairs, they also are suffering losses in sovereignty, functions, and power. International institutions now assert the right to judge and to constrain what states do in their own territory. In some cases, most notably in Europe, international institutions have assumed important functions previously performed by states, and powerful international bureaucracies have been created which operate directly on individual citizens. Globally there has been a trend for state governments to lose power also through devolution to substate, regional, provincial, and local political entities. In many states, including those in the developed world, regional movements exist promoting substantial autonomy or secession. State governments have in considerable measure lost the ability to control the flow of money in and out of their country and are having increasing difficulty controlling the flows of ideas, technology, goods, and people. State borders, in short, have become increasingly permeable. All these developments have led many to see the gradual end of the hard, "billiard ball" state, which purportedly has been the norm since the Treaty of Westphalia in 1648,¹² and the emergence of a varied, complex, multilayered international order more closely resembling that of medieval times. Sheer Chaos. The weakening of states and the appearance of "failed states" contribute to a fourth image of a world in anarchy. This paradigm stresses: the breakdown of governmental authority; the breakup of states; the intensification of tribal, ethnic, and religious conflict; the emergence of international criminal mafias; refugees multiplying into the tens of millions; the proliferation of nuclear and other weapons of mass destruction; the spread of terrorism; the prevalence of massacres and ethnic cleansing. This picture of a world in chaos was convincingly set forth and summed up in the titles of two penetrating works published in 1993: *Out of Control* by Zbigniew Brzezinski and *Pandaemonium* by Daniel Patrick Moynihan.¹³

Like the states paradigm, the chaos paradigm is close to reality. It provides a graphic and accurate picture of much of what is going on in the world, and unlike the states paradigm, it highlights the significant changes in world politics that have occurred with the end of the Cold War. As of early 1993, for instance, an estimated 48 ethnic wars were occurring throughout the world, and 164 "territorial-ethnic claims and conflicts concerning borders" existed in the former Soviet Union, of which 30 had involved some form of armed conflict.¹⁴ Yet it suffers even more than the states paradigm in being too close to reality. The world may be chaos but it is not totally without order. An image of universal and undifferentiated anarchy provides few clues for understanding the world, for ordering events and evaluating their importance, for predicting trends in the anarchy, for distinguishing among types of chaos and their possibly different causes and consequences, and for developing guidelines for governmental policy makers.

COMPARING WORLDS: REALISM, PARSIMONY, AND PREDICTIONS

Each of these four paradigms offers a somewhat different combination of realism and parsimony. Each also has its deficiencies and limitations. Conceivably these could be countered by combining paradigms, and positing, for instance, that the world is engaged in simultaneous processes of fragmentation and integration. Both trends indeed exist, and a more complex model will more closely approximate reality than a simpler one. Yet this sacrifices parsimony for realism and, if pursued very far, leads to the rejection of all paradigms or theories. In addition, by embracing two simultaneous opposing trends, the fragmentation-integration model fails to set forth under what circumstances one trend will prevail and under what circumstances the other

will. The challenge is to develop a paradigm that accounts for more crucial events and provides a better understanding of trends than other paradigms at a similar level of intellectual abstraction.

These four paradigms are also incompatible with each other. The world cannot be both one and fundamentally divided between East and West or North and South. Nor can the nation state be the base rock of international affairs if it is fragmenting and torn by proliferating civil strife. The world is either one, or two, or 184 states, or potentially an almost infinite number of tribes, ethnic groups, and nationalities.

Viewing the world in terms of seven or eight civilizations avoids many of these difficulties. It does not sacrifice reality to parsimony as do the one- and two-world paradigms; yet it also does not sacrifice parsimony to reality as the statist and chaos paradigms do. It provides an easily grasped and intelligible framework for understanding the world, distinguishing what is important from what is unimportant among the multiplying conflicts, predicting future developments, and providing guidelines for policy makers. It also builds on and incorporates elements of the other paradigms. It is more compatible with them than they are with each other. A civilizational approach, for instance, holds that:

- The forces of integration in the world are real and are precisely what are generating counterforces of cultural assertion and civilizational consciousness.
- The world is in some sense two, but the central distinction is between the West as the hitherto dominant civilization and all the others, which, however, have little if anything in common among them. The world, in short, is divided between a Western one and a non-Western many.
- Nation states are and will remain the most important actors in world affairs, but their interests, associations, and conflicts are increasingly shaped by cultural and civilizational factors.
- The world is indeed anarchical, rife with tribal and nationality conflicts, but the conflicts that pose the greatest dangers for stability are those between states or groups from different civilizations.

A civilizational paradigm thus sets forth a relatively simple BUt not tOO simple map for understanding what is going on in the world as the twentieth century ends. No paradigm, however, is good forever. The Cold War model of world politics was useful and relevant for forty years but became obsolete in the late 1980s, and at some point the civilizational paradigm will suffer a similar fate. For the contemporary period, however, it provides a useful guide for distinguishing what is more important from what is less important. Slightly less than half of the forty-eight ethnic conflicts in the world in early 1993, for example, were between groups from different civilizations. The civilizational perspective would lead the U.N. Secretary-General and the U.S. Secretary of State to concentrate their peacemaking efforts on these conflicts which have much greater potential than others to escalate into broader wars.

Paradigms also generate predictions, and a crucial test of a paradigm's validity and usefulness is the extent to which the predictions derived from it turn out to be more accurate than those from alternative paradigms. A statist paradigm, for instance, leads John Mearsheimer to predict that "the situation between Ukraine and Russia is ripe for the outbreak of security competition between them. Great powers that share along and unprotected common border, like that between Russia and Ukraine, often lapse into competition driven by security fears. Russia and Ukraine might overcome this dynamic and learn to live together in harmony, but it would be unusual if they do."¹⁶ A civilizational approach, on the other hand, emphasizes the close cultural, personal, and historical links between Russia and Ukraine and the intermingling of Russians and Ukrainians in both countries, and focuses instead on the civilizational fault line that divides Orthodox eastern Ukraine from Uniate western Ukraine, a central historical fact of long standing which, in keeping with the "realist" I. concept of states as unified and self-identified entities, Mearsheimer totally ignores. While a statist approach highlights the possibility of a Russian-Ukrainian war, a civilizational approach minimizes that and instead highlights the possibility of Ukraine splitting in half, a separation which cultural factors would lead one to predict might be more violent than that of Czechoslovakia but far less bloody than that of Yugoslavia. These different predictions, in turn, give rise to different policy priorities. Mearsheimer's statist prediction of possible war and Russian conquest of Ukraine leads him to support Ukraine's having " nuclear weapons. A civilizational approach would encourage cooperation between Russia and Ukraine, urge Ukraine to give up its nuclear weapons, promote substantial economic assistance and other measures to help maintain Ukrainian unity and independence, and sponsor contingency planning for the possible breakup of Ukraine.

Many important developments after the end of the Cold War were compatible with the civilizational paradigm and could have been predicted from it. These include: the breakup of the Soviet Union and Yugoslavia; the wars going on in their former territories; the rise of religious fundamentalism throughout the world; the struggles within Russia, Turkey, and Mexico over their identity; the intensity of the trade conflicts between the United States and Japan; the resistance of Islamic states to Western pressure on Iraq and Libya; the efforts of Islamic and Confucian states to acquire nuclear weapons and the means to deliver them; China's continuing role as an "outsider" great power; the consolidation of new democratic regimes in some countries and not in others; and the developing arms competition in East Asia. The relevance of the civilizational paradigm to the emerging world is illustrated by the events fitting that paradigm which occurred during a six-month period in 1993:

- The continuation and intensification of the fighting among Croats, Muslims, and Serbs in the former Yugoslavia;
- The failure of the West to provide meaningful support to the Bosnian Muslims or to denounce Croat atrocities in the same way Serb atrocities were denounced;
- The unwillingness of Russia to join other U.N. Security Council members in getting the Serbs in Croatia to make peace with the Croatian government, and the offer of Iran and other Muslim nations to provide 18,000 troops to protect Bosnian Muslims; ;
- The intensification of the war between Armenians and Azeris, Turkish and Iranian demands that the Armenians surrender their conquests, the deployment of Turkish troops to and Iranian troops across the Azerbaijan border, and Russia's warning that the Iranian

action contributes to "escalation of the conflict" and "pushes it to dangerous limits of internationalization";

- The continued fighting in central Asia between Russian troops and mujahedeen guerrillas;
- The confrontation at the Vienna Human Rights Conference between the West, led by U.S. Secretary of State Warren Christopher, denouncing "cultural relativism," and a coalition of Islamic and Confucian states rejecting "Western universalism";
- The refocusing in parallel fashion of Russian and NATO military planners on "the threat from the South";
- The voting, apparently almost entirely along civilizationallines, that gave the 2000 Olympics to Sydney rather than Beijing;
- The sale of missile components from China to Pakistan, the resulting imposition of U.S. sanctions against China, and the confrontation between China and the United States over the alleged shipment of nuclear technology to Iran;
- The breaking of the moratorium and the testing of a nuclear weapon by China, despite vigorous U.S. protests, and North Korea's refusal to participate further in talks on its own nuclear weapons program; .the revelation that the U.S. State Department was following a "dual containment" policy directed at both Iran and Iraq;
- The announcement by the U.S. Defense Department of a new strategy of preparing for two "major regional conflicts," one against North Korea, the other against Iran or Iraq;
- The call by Iran's president for alliances with China and India so that "we can have the last word on international events";
- The new German legislation drastically curtailing the admission of refugees; .the agreement between Russian President Boris Yeltsin and Ukrainian President Leonid Kravchuk on the disposition of the Black Sea fleet and other Issues;
- The bombing of Baghdad by the United States, its virtually unanimous support by Western governments, and its condemnation by almost all Muslim governments as another example of the West's "double standard"; .the United States' listing Sudan as a terrorist state and indicting Egyptian Sheik Omar Abdel Rahman and his followers for conspiring "to levy a war of urban terrorism against the United States";
- The improved prospects for the eventual admission of Poland, Hungary, the Czech Republic, and Slovakia into NATO;
- The 1993 Russian parliamentary election which demonstrated that Russia was indeed a "tom" country with its population and elites uncertain whether they should join or challenge the West.

A comparable list of events demonstrating the relevance of the civilization paradigm could be compiled for almost any other six-month period in the early 1990s. In the early years of the Cold War, the Canadian statesman Lester Pearson presciently pointed to the resurgence and vitality of non-Western societies. "It would be absurd," he warned, "to imagine that these new political societies coming to birth in the East will be replicas of those with which we in the West are familiar. The revival of these ancient civilizations will take new forms." Pointing out that international relations "for several centuries" had been the relations among the states of Europe, he argued that "the most far-reaching problems arise no longer between nations within a single civilization but between civilizations themselves." 17 The prolonged bipolarity of the Cold War delayed the developments which Pearson saw coming. The end of the Cold War released the

cultural and civilizational forces which he identified in the 1950s, and a wide range of scholars and observers have recognized and highlighted the new role of these factors in global politics.¹⁸ "[A]s far as anyone interested in the contemporary world is concerned," Fernand Braudel has sagely warned, "and even more so with regard to anyone wishing to act within it, it 'pays' to know how to make out, on a map of the world, which civilizations exist today, to be able to define their borders, their centers and peripheries, their provinces and the air one breathes there, the general and particular 'forms' existing and associating within them. Otherwise, what catastrophic blunders of perspective could ensue!"

Chapter 12

The West, Civilizations, and Civilization

THE RENEWAL OF THE WEST?

History ends at least once and occasionally more often in the history, of every civilization. As the civilization's universal state emerges, its people become blinded by what Toynbee called "the mirage of immortality" and convinced that theirs is the final form of human society. So it was with the Roman Empire, the 'Abbasid Caliphate, the Mughal Empire, and the Ottoman Empire. The citizens of such universal states "in defiance of apparently plain facts. ..are prone to regard it, not as a night's shelter in , the wilderness, but as the Promised Land, the goal of human endeavors." The ; same was true at the peak of the Pax Britannica. For the English middle class in 1897, "as they saw it, history for them, was over. ...And they had every reason to congratulate themselves on the permanent state of felicity which this ending of history had conferred on them." I Societies that assume that their history has ended, however, are usually societies whose history is about to decline. Is the West an exception to this pattern? The two key questions were well formulated by Melko:

First, is Western civilization a new species, in a class by itself, incomparably different from all other civilizations that have ever existed?

Second, does its worldwide expansion threaten (or promise) to end the possibility of development of all other civilizations? 2

The inclination of most Westerners is, quite naturally, to answer both questions in the affirmative. And perhaps they are right. In the past, however, the peoples of other civilizations thought similarly and thought wrong.

The West obviously differs from all other civilizations that have ever existed in that it has had an overwhelming impact on all other civilizations that have existed since 1500. It also inaugurated the processes of modernization and industrialization that have become worldwide, and as a result societies in all other civilizations have been attempting to catch up with the West in wealth and modernity. Do these characteristics of the West, however, mean that its evolution and dynamics as a civilization are fundamentally different from the patterns that have prevailed in all other civilizations? The evidence of history and the judgments of the scholars of the comparative history of civilizations suggest otherwise. The development of the West to date has not deviated significantly from the evolutionary patterns common to civilizations throughout history. The Islamic Resurgence and the economic dynamism of Asia demonstrate that other civilizations are alive and well and at least potentially threatening to the West. A major war involving the West and the core states of other civilizations is not inevitable, but it could happen. Alternatively the gradual and irregular decline of the West which started in the early twentieth century could continue for decades and perhaps centuries to come. Or the West could go through a period of revival, reverse its declining influence in world affairs, and reconfirm its position as the leader whom other civilizations follow and imitate.

In what is probably the most useful periodization of the evolution of historical civilizations, Carroll Quigley sees a common pattern of seven phases.³ (See above, p. 44.) In his argument, Western civilization gradually began to take shape between A.D. 370 and 750 through the mixing of elements of Classical, Semitic, Saracen, and barbarian cultures. Its period of gestation lasting from the middle of the eighth century to the end of the tenth century was followed by movement, unusual among civilizations, back and forth between phases of expansion and phases of conflict. In his terms, as well as those of other civilization scholars, the West now appears to be moving out of its phase of conflict. Western civilization has become a security zone; intra-West wars, apart from an occasional Cod War, are virtually unthinkable. The West is developing, as was argued in chapter 2, its equivalent of a universal empire in the form of a complex system of confederations, federations, regimes, and other types of cooperative institutions that embody at the civilizational level its commitment to democratic and pluralistic politics. The West has, in short, become a mature society entering into what future generations, in the recurring pattern of civilizations, will look back to as a "golden age," a period of peace resulting, in Quigley's terms, from "the absence of any competing units within the area of the civilization itself, and from the remoteness or even absence of struggles with other societies outside." It is also a period of prosperity which arises from "the ending of internal belligerent destruction, the reduction of internal trade barriers, the establishment of a common system of weights, measures, and coinage, and from the extensive system of government spending associated with the establishment of a universal empire."

In previous civilizations this phase of blissful golden age with its visions of immortality has ended either dramatically and quickly with the victory of an external society or slowly and equally painfully by internal disintegration. What happens within a civilization is as crucial to its ability to resist destruction from external sources as it is to holding off decay from within. Civilizations grow, Quigley argued in 1961, because they have an "instrument of expansion," that is, a military, religious, political, or economic organization that accumulates surplus and invests it in productive innovations. Civilizations decline when they stop the "application of surplus to new ways of doing things. In modern terms we say that the rate of investment

decreases." This happens because the social groups controlling the surplus have a vested interest in using it for "nonproductive but ego-satisfying purposes. ..which distribute the surpluses to consumption but do not provide more effective methods of production." People live off their capital and the civilization moves from the stage of the universal state to the stage of decay. This is a period of

acute economic depression, declining standards of living, civil wars between the various vested interests, and growing illiteracy. The society grows weaker and weaker. Vain efforts are made to stop the wastage by legislation. But the decline continues. The religious, intellectual, social, and political levels of the society began to lose the allegiance of the masses of the people on a large scale. New religious movements begin to sweep over the society. There is a growing reluctance to fight for the society or even to support it by paying taxes.

Decay then leads to the stage of invasion "when the civilization, no longer able to defend itself because it is no longer willing to defend itself, lies wide open to 'barbarian invaders,' " who often come from "another, younger, more powerful civilization." 4

The overriding lesson of the history of civilizations, however, is that many things are probable but nothing is inevitable. Civilizations can and have reformed and renewed themselves. The central issue for the West is whether, quite apart from any external challenges, it is capable of stopping and reversing the internal processes of decay. Can the West renew itself or will sustained internal rot simply accelerate its end and/or subordination to other economically and demographically more dynamic civilizations?

In the mid-1990s the West had many characteristics Quigley identified as those of a mature civilization on the brink of decay. Economically the West was far richer than any other civilization, but it also had low economic growth rates, saving rates, and investment rates, particularly as compared with the societies of East Asia. Individual and collective consumption had priority over the creation of the capabilities for future economic and military power. Natural population growth was low, particularly compared with that of Islamic countries. Neither of these problems, however, would inevitably have catastrophic consequences. Western economies were still growing; by and large Western peoples were becoming better off; and the West was still the leader in scientific research and technological innovation. Low birth rates were unlikely to be cured by governments (whose efforts to do so are generally even less successful than their efforts to reduce population growth). Immigration, however, was a potential source of new vigor and human capital provided two conditions were met: first, if priority were given to able, qualified, energetic people with the talents and expertise needed by the host country; second, if the new migrants and their children were assimilated into the cultures of the country and the West. The United States was likely to have problems meeting the first condition and European countries problems meeting the second. Yet setting policies governing the levels, sources, characteristics, and assimilation of immigrants is well within the experience and competence of Western governments.

Far more significant than economics and demography are problems of moral decline, cultural suicide, and political disunity in the West. Oft-pointed-to manifestations of moral decline include:

- I. Increases in antisocial behavior, such as crime, drug use, and violence generally;
2. Family decay, including increased rates of divorce, illegitimacy, teen-age pregnancy, and single-parent families;
3. At least in the United States, a decline in "social capital," that is, membership in voluntary associations and the interpersonal trust associated with such membership;
4. General weakening of the "work ethic" and rise of a cult of personal indulgence;
5. Decreasing commitment to learning and intellectual activity, manifested in the United States in lower levels of scholastic achievement.

The future health of the West and its influence on other societies depends in considerable measure on its success in coping with those trends, which, of course, give rise to the assertions of moral superiority by Muslims and Asians.

Western culture is challenged by groups within Western societies. One such challenge comes from immigrants from other civilizations who reject assimilation and continue to adhere to and to propagate the values, customs, and cultures of their home societies. This phenomenon is most notable among Muslims in Europe, who are, however, a small minority. It is also manifest, in lesser degree, among Hispanics in the United States, who are a large minority.

If assimilation fails in this case, the United States will become a cleft country, with all the potentials for internal strife and disunion that entails. In Europe, Western civilization could also be undermined by the weakening of its central component, Christianity. Declining proportions of Europeans profess religious beliefs, observe religious practices, and participate in religious activities. ' This trend reflects not so much hostility to religion as indifference to it. Christian concepts, values, and practices nonetheless pervade European civilization.

"Swedes are probably the most unreligious people in Europe," one of them commented, "but you cannot understand this country at all unless you realize that our institutions, social practices, families, politics, and way of life are fundamentally shaped by our Lutheran heritage."

Americans, in contrast to Europeans, overwhelmingly believe in God, think themselves to be religious people, and attend church in large numbers. While evidence of a resurgence of religion in America was lacking as of the mid-1980s the following decade seemed to witness intensified religious activity. The erosion of Christianity among Westerners is likely to be at worst only a very long term threat to the health of Western civilization.

A more immediate and dangerous challenge exists in the United States. Historically American national identity has been defined culturally by the heritage of Western civilization and politically by the principles of the American Creed on which Americans overwhelmingly agree: liberty, democracy, individualism, equality before the law, constitutionalism, private property. In the late twentieth century both components of American identity have come under concentrated and sustained onslaught from a small but influential number of intellectuals and publicists. In the name of multiculturalism they have attacked the identification of the United States with Western civilization, denied the existence of a common American culture, and promoted racial, ethnic,

and other subnational cultural identities and groupings. They have denounced, in the words of one of their reports, the "systematic bias toward European culture and its derivatives" in education and "the dominance of the European-American monocultural perspective." The multiculturalists are, as Arthur M. Schlesinger, Jr., said, "very often ethnocentric separatists who see little in the Western heritage other than Western crimes." Their "mood is one of divesting Americans of the sinful European inheritance and seeking redemptive infusions from non-Western cultures."

The multicultural trend was also manifested in a variety of legislation that followed the civil rights acts of the 1960s, and in the 1990s the Clinton administration made the encouragement of diversity one of its major goals. The contrast with the past is striking. The Founding Fathers saw diversity as a reality and as a problem: hence the national motto, *e pluribus unum*, chosen by a committee of the Continental Congress consisting of Benjamin Franklin, Thomas Jefferson, and John Adams. Later political leaders who also were fearful of the dangers of racial, sectional, ethnic, economic, and cultural diversity (which, indeed, produced the largest war of the century between 1815 and 1914), responded to the call of "bring us together," and made the promotion of national unity their central responsibility. "The one absolutely certain way of bringing this nation to ruin, of preventing all possibility of its continuing as a nation at all," warned Theodore Roosevelt, "would be to permit it to become a tangle of squabbling nationalities."⁸ In the 1990s, however, the leaders of the United States have not only permitted that but assiduously promoted the diversity rather than the unity of the people they govern.

The leaders of other countries have, as we have seen, at times attempted to disavow their cultural heritage and shift the identity of their country from one civilization to another. In no case to date have they succeeded and they have instead created schizophrenic torn countries. The American multiculturalists similarly reject their country's cultural heritage. Instead of attempting to identify the United States with another civilization, however, they wish to create a country of many civilizations, which is to say a country not belonging to any civilization and lacking a cultural core. History shows that no country so constituted can long endure as a coherent society. A multicivilizational United States will not be the United States; it will be the United Nations.

The multiculturalists also challenged a central element of the American Creed, by substituting for the rights of individuals the rights of groups, defined largely in terms of race, ethnicity, sex, and sexual preference. The Creed, Gunnar Myrdal said in the 1940s, reinforcing the comments of foreign observers dating from Hector St. John de Crevecoeur and Alexis de Tocqueville, has been "the cement in the structure of this great and disparate nation." "It has been our fate as a nation," Richard Hofstadter agreed, "not to have ideologies but to be one."⁹ What happens then to the United States if that ideology is disavowed by a significant portion of its citizens? The fate of the Soviet Union, the other major country whose unity, even more than that of the United States, was defined in ideological terms is a sobering example for Americans. "[T]he total failure of Marxism. ...and the dramatic breakup of the Soviet Union," the Japanese philosopher Takeshi Umehara has suggested, "are only the precursors to the collapse of Western liberalism, the main current of modernity. Far from being the alternative to Marxism and the reigning ideology at the end of history, liberalism will be the next domino to fall." ¹⁰ In an era in which peoples everywhere define themselves in cultural terms what place is there for a society without a cultural core and defined only by a political creed? Political principles are a fickle base on which

to build a lasting community. In a multicivilizational world where culture counts, the United States could be simply the last anomalous holdover from a fading Western world where ideology counted.

Rejection of the Creed and of Western civilization means the end of the United States of America as we have known it. It also means effectively the end of Western civilization. If the United States is de-Westernized, the West is reduced to Europe and a few lightly populated overseas European settler countries. Without the United States the West becomes a minuscule and declining part of the world's population on a small and inconsequential peninsula at the extremity of the Eurasian land mass.

The clash between the multiculturalists and the defenders of Western civilization and the American Creed is, in James Kurth's phrase, "the Teal clash" within the American segment of Western civilization. Americans cannot avoid the issue: Are we a Western people or are we something else? The futures of the United States and of the West depend upon Americans reaffirming their commitment to Western civilization. Domestically this means rejecting the divisive siren calls of multiculturalism. Internationally it means rejecting the elusive and illusory calls to identify the United States with Asia. Whatever economic connections may exist between them, the fundamental cultural gap between Asian and American societies precludes their joining together in a common home. Americans are culturally part of the Western family; multiculturalists may damage and even destroy that relationship but they cannot replace it. When Americans look for their cultural roots, they find them in Europe.

In the mid-1990s new discussion occurred of the nature and future of the West, a renewed recognition arose that such a reality had existed, and heightened concern about what would insure its continued existence. This in part germinated from the perceived need to expand the premier Western institution, NATO, to include the Western countries to the east and from the serious divisions that arose within the West over how to respond to the breakup of Yugoslavia. It also more broadly reflected anxiety about the future unity of the West in the absence of a Soviet threat and particularly what this meant for the United States commitment to Europe. As Western countries increasingly interact with increasingly powerful non-Western societies they become more and more aware of their common Western cultural core that binds them together. Leaders from both sides of the Atlantic have emphasized the need to rejuvenate the Atlantic community. In late 1994 and in 1995 the German and British defense ministers, the French and American foreign ministers, Henry Kissinger, and various other leading figures all espoused this cause. Their case was summed up by British Defense Minister Malcolm Rifkind, who, in November 1994, argued the need for "an Atlantic Community," resting on four pillars: defense and security embodied in NATO; "shared belief in the rule of law and parliamentary democracy"; "liberal capitalism and free trade"; and "the shared European cultural heritage emanating from Greece and Rome through the Renaissance to the shared values, beliefs and civilization of our own century." In 1995 the European Commission launched a project to "renew" the transatlantic relationship, which led to the signature of an extensive pact between the Union and the United States. Simultaneously many European political and business leaders endorsed the creation of a transatlantic free trade area. Although the AFL-CIO opposed NAFTA and other trade liberalization measures, its head warmly backed such a transatlantic free trade agreement which would not threaten American jobs with competition from low-wage countries.

It was also supported by conservatives both European (Margaret Thatcher) and American (Newt Gingrich), as well as by Canadian and other British leaders.

The West, as was argued in chapter 2, went through a first European phase of development and expansion that lasted several centuries and then a second American phase in the twentieth century. If North America and Europe renew their moral life, build on their cultural commonality, and develop close forms of economic and political integration to supplement their security collaboration in NATO, they could generate a third Euroamerican phase of Western economic affluence and political influence. Meaningful political integration would in some measure counter the relative decline in the West's share of the world's people, economic product, and military capabilities and revive the power of the West in the eyes of the leaders of other civilizations. "With their trading clout," Prime Minister Mahathir walled Asians, "the EU-NAFTA confederation could dictate terms to the rest of the world." 13 Whether the West comes together politically and economically, however, depends overwhelmingly on whether the United States reaffirms its identity as a Western nation and defines its global role as the leader of Western civilization.

THE WEST IN THE WORLD

A world in which cultural identities -ethnic, national, religious, civilizational -are central, and cultural affinities and differences shape the alliances, antagonisms, and policies of states has three broad implications for the West generally and for the United States in particular.

First, statesmen can constructively alter reality only if they recognize and understand it. The emerging politics of culture, the rising power of non-Western civilizations, and the increasing cultural assertiveness of these societies have been widely recognized in the non-Western world. European leaders have pointed to the cultural forces drawing people together and driving them apart. American elites, in contrast, have been slow to accept and to come to grips with these emerging realities. The Bush and Clinton administrations supported the unity of the multicivilizational Soviet Union, Yugoslavia, Bosnia, and Russia, in vain efforts to halt the powerful ethnic and cultural forces pushing for disunion. They promoted multicivilizational economic integration plans which are either meaningless, as with APEC, or involve major unanticipated economic and political costs, as with NAFTA and Mexico. They attempted to develop close relationships with the core states of other civilizations in the fond of a "global partnership" with Russia or "constructive engagement" with China, in the face of the natural conflicts of interest between the United States and those countries. At the same time, the Clinton administration failed to involve Russia wholeheartedly in the search for peace in Bosnia, despite Russia's major interest in that war as Orthodoxy's Core state. Pursuing the chimera of a multi-civilizational country, the Clinton administration denied self-determination to the Serbian and Croatian minorities and helped to bring into being a Balkan one-party Islamist partner of Iran. In similar fashion the U.S. government also supported the subjection of Muslims to Orthodox rule, maintaining that "Without question Chechnya is part of the Russian Federation."

Although Europeans universally acknowledge the fundamental significance of the dividing line between Western Christendom, on the one hand, and Orthodoxy and Islam, on the other, the United States, its secretary of state said, would "not recognize any fundamental divide among the Catholic, Orthodox, and Islamic parts of Europe." Those who do not recognize fundamental

divides, however, are doomed to be frustrated by them. The Clinton administration initially appeared oblivious to the shifting balance of power between the United States and East Asian societies and hence time and again proclaimed goals with respect to trade, human rights, nuclear proliferation, and other issues which it was incapable of realizing. Overall the U.S. government has had extraordinary difficulty adapting to an era in which global politics is shaped by cultural and civilizational tides.

Second, American foreign policy thinking also suffered from a reluctance to abandon, alter, or at times even reconsider policies adopted to meet Cold War needs. With some this took the form of still seeing a resurrected Soviet Union, as a potential threat. More generally people tended to sanctify Cold War alliances and arms control agreements. NATO must be maintained as it was in the Cold War. The Japanese-American Security Treaty is central to East Asian security. The ABM treaty is inviolate. The CFE treaty must be observed.' Obviously none of these or other Cold War legacies should be lightly cast aside. Neither, however, is it necessarily in the interests of the United States or the West for them to be continued in their Cold War form. The realities of a multicivilizational world suggest that NATO should be expanded to include other Western societies that wish to join and should recognize the essential meaninglessness of having as members two states each of which is the other's worst enemy and both of which lack cultural affinity with the other members. An ABM treaty designed to meet the Cold War need to insure the mutual vulnerability of Soviet and American societies and thus to deter Soviet- American nuclear war may well obstruct the ability of the United States and other societies to protect themselves against unpredictable nuclear threats or attacks by terrorist movements and irrational dictators. The U.S.-Japan security treaty helped deter Soviet aggression against Japan. What purpose is it meant to serve in the post-Cold War era? To contain and deter China? To slow Japanese accommodation with arising China? To prevent further Japanese militarization? Increasingly doubts are being raised in Japan about the American military presence there and in the United States about the need for an unreciprocated commitment to defend Japan. The Conventional Forces in Europe agreement was designed to moderate the NATO-Warsaw Pact confrontation in Central Europe, which has disappeared. The principal impact of the agreement now is to create difficulties for Russia in dealing with what it perceives to be security threats from Muslim peoples to its south.

Third, cultural and civilizational diversity challenges the Western and particularly American belief in the universal relevance of Western culture. This belief is expressed both descriptively and normatively. Descriptively it holds that peoples in all societies want to adopt Western values, institutions, and practices. If they seem not to have that desire and to be committed to their own traditional cultures, they are victims of a "false consciousness" comparable to that which Marxists found among proletarians who supported capitalism. Normatively the Western universalist belief posits that people throughout the world should embrace Western values, institutions, and culture because they embody the highest, most enlightened, most liberal, most rational, most modern, and most civilized thinking of humankind.

In the emerging world of ethnic conflict and civilizational clash, Western : belief in the universality of Western culture suffers three problems: it is false; it is immoral; and it is dangerous. That it is false has been the central thesis of this book, a thesis well summed up by Michael Howard: the "common Western assumption that cultural diversity is a historical

curiosity being rapidly eroded by the growth of a common, western-oriented, Anglophone world-culture, shaping our basic values. ..is simply not true." A reader not by now convinced of the wisdom of Sir Michael's remark exists in a world far removed from that described in this book. "

The belief that non-Western peoples should adopt Western values, institutions, and culture is immoral because of what would be necessary to bring it about. The almost-universal reach of European power in the late nineteenth century and the global dominance of the United States in the late twentieth century spread much of Western civilization across the world. European globalism, however, is no more. American hegemony is receding if only because it is no longer needed to protect the United States against a Cold War-style Soviet military threat. Culture, as we have argued, follows power. If non-Western societies are once again to be shaped by Western culture, it will happen only as a result of the expansion, deployment, and impact of Western power. Imperialism is the necessary logical consequence of universalism. In addition, as a maturing civilization, the West no longer has the economic or demographic dynamism required to impose its will on other societies and any effort to do so is also contrary to the Western values of self-determination and democracy. As Asian and Muslim civilizations begin more and more to assert the universal relevance of their cultures, Westerners will come to appreciate more and more the connection between universalism and imperialism.

Western universalism is dangerous to the world because it could lead to a major intercivilizational war between core states and it is dangerous to the West because it could lead to defeat of the West. With the collapse of the Soviet Union, Westerners see their civilization in a position of unparalleled dominance, while at the same time weaker Asian, Muslim, and other societies are beginning to gain strength. Hence they could be led to apply the familiar and powerful logic of Brutus:

Our legions are brim-full, our cause is ripe.
The enemy increaseth every day;
We at the height, are ready to decline.
There is a tide in the affairs of men,
Which taken at the flood, leads on to fortune;
Omitted, all the voyage of their life
Is bound in shallows and miseries.
On such a full sea are we now afloat,
And we must take the current when it serves,
Or lose our ventures.

This logic, however, produced Brutus's defeat at Philippi, and the prudent course for the West is not to attempt to stop the shift in power but to learn to navigate the shallows, endure the miseries, moderate its ventures, and safeguard its culture.

All civilizations go through similar processes of emergence, rise, and decline. The West differs from other civilizations not in the way it has developed but in the distinctive character of its values and institutions. These include most notably its Christianity, pluralism, individualism, and rule of law, which made it possible for the West to invent modernity, expand throughout the world, and become the envy of other societies. In their ensemble these

characteristics are peculiar to the West. Europe, as Arthur M. Schlesinger, Jr., has said, is "the source -the unique source" of the "ideas of individual liberty, political democracy, the rule of law, human rights, and cultural freedom. ...These are European ideas, not Asian, nor African, nor Middle Eastern ideas, except by adoption." 16 They make Western civilization unique, and Western civilization is valuable not because it is universal but because it is unique. The principal responsibility of Western leaders, consequently, is not to attempt to reshape other civilizations in the image of the West, which is beyond their declining power, but to preserve, protect, and renew the unique qualities of Western civilization. Because it is the most powerful Western country, that responsibility falls overwhelmingly on the United States of America.

To preserve Western civilization in the face of declining Western power, it is in the interest of the United States and European countries: to achieve greater political, economic, and military integration and to coordinate their policies so as to preclude states from other civilizations exploiting differences among them; to incorporate into the European Union and NATO the Western states of Central Europe that is, the Visegrad countries, the Baltic republics, Slovenia, and Croatia; to encourage the "Westernization" of Latin America and, as far as possible, the close alignment of Latin American countries with the West; to restrain the development of the conventional and unconventional military power of Islamic and Sinic countries; to slow the drift of Japan away from the West and toward accommodation with ; China; to accept Russia as the core state of Orthodoxy and a major regional power; with legitimate interests in the security of its southern borders; to maintain Western technological and military superiority over other civilizations .and, most important, to recognize that Western intervention in the affairs of other civilizations is probably the single most dangerous source of instability and potential global conflict in a multicivilizational world.

In the aftermath of the Cold War the United States became consumed with massive debates over the proper course of American foreign policy. In this era, however, the United States can neither dominate nor escape the world. Neither internationalism nor isolationism, neither multilateralism nor unilateralism, will best serve its interests. Those will best be advanced by eschewing these opposing extremes and instead adopting an Atlanticist policy of close cooperation with its European partners to protect and advance the interests and values of the unique civilization they share.

CIVILIZATIONAL WAR AND ORDER

A global war involving the core states of the world's major civilizations is high improbable but not impossible. Such a war, we have suggested, could come about from the escalation of a fault line war between groups from different civilizations, most likely involving Muslims on one side and non-Muslims on the other. Escalation is made more likely if aspiring Muslim core states compete to provide assistance to their embattled coreligionists. It is made less like by the interests which secondary and tertiary kin countries may have in not becoming deeply involved in the war themselves. A more dangerous source (a global intercivilizational war is the shifting balance of power among civilizations and their core states. If it continues, the rise of China and the increasing assertiveness of this "biggest player in the history of man" will place tremendous stress on international stability in the early twenty-first century. The emergence of China as the

dominant power in East and Southeast Asia would be contrary to American interests as they have been historically construed.

Given this American interest, how might war between the United States and China develop? Assume the year is 2010. American troops are out of Korea, which has been reunified, and the United States has a greatly reduced military presence in Japan. Taiwan and mainland China have reached an accommodation in which Taiwan continues to have most of its de facto independence but explicitly acknowledges Beijing's suzerainty and with China's sponsorship has been admitted to the United Nations on the model of Ukraine and Belorussia in 1946. The development of the oil resources in the South China Sea has proceeded apace, largely under Chinese auspices but with some areas under Vietnamese control being developed by American companies. Its confidence boosted by its new power projection capabilities, China announces that it will establish its full control of the entire sea, over all of which it has always claimed sovereignty. The Vietnamese resist and fighting occurs between Chinese and Vietnamese warships. The Chinese, eager to revenge their 1979 humiliation, invade Vietnam. The Vietnamese appeal for American assistance. The Chinese warn the United States to stay out. Japan and the other nations in Asia dither. The United States says it cannot accept Chinese conquest of Vietnam, calls for economic sanctions against China, and dispatches one of its few remaining carrier task forces to the South China Sea. The Chinese denounce this as a violation of Chinese territorial waters and launch air strikes against the task force. Efforts by the U.N. secretary general and the Japanese prime minister to negotiate a cease-fire fail, and the fighting spreads elsewhere in East Asia. Japan prohibits the use of U.S. bases in Japan for action against China, the United States ignores that prohibition, and Japan announces its neutrality and quarantines the bases. Chinese submarines and land-based aircraft operating from both Taiwan and the mainland impose serious damage on U.S. ships and facilities in East Asia. Meanwhile Chinese ground forces enter Hanoi and occupy large portions of Vietnam.

Since both China and the United States have missiles capable of delivering nuclear weapons to the other's territory, an implicit standoff occurs and these weapons are not used in the early phases of the war. Fear of such attacks, however, exists in both societies and is particularly strong in the United States. This leads many Americans to begin to ask why they are being subjected to this danger? What difference does it make if China controls the South China Sea, Vietnam, or even all of Southeast Asia? Opposition to the war is particularly strong in the Hispanic-dominated states of the southwestern United States, whose people and governments say "this isn't our war" and attempt to opt out on the model of New England in the War of 1812. After the Chinese consolidate their initial victories in East Asia, American opinion begins to move in the direction that Japan hoped it would in 1942: the costs of defeating this most recent assertion of hegemonic power are too great; let's settle for a negotiated end to the sporadic fighting or "phony war" now going in the Western Pacific.

Meanwhile, however, the war is having an impact on the major states of civilizations. India seizes the opportunity offered by China's being tied East Asia to launch a devastating attack on Pakistan with a view to; totally that country's nuclear and conventional military capabilities. It is initially successful but the military alliance between Pakistan, Iran, and China is activated and Iran comes to Pakistan's assistance with modern and sophisticated military forces. India becomes bogged down fighting Iranian troops and Pakistani guerrillas from several different ethnic groups. Both Pakistan and India appeal to Arab states for support -India warning of the danger of Iranian dominance of Southwest Asia -but the initial successes of China

Against the United States have stimulated major anti-Western movements in societies. One by one the few remaining pro-Western governments in Arab countries and in Turkey are brought down by Islamist movements powered by final cohorts of the Muslim youth bulge. The surge of anti-provoked by Western weakness leads to a massive Arab attack on which the much-reduced U.S. Sixth Fleet is unable to stop.

China and the United States attempt to rally support from other key states. As China scores military successes, Japan nervously begins to bandwagon with China, shifting its position from normal neutrality to pro-Chinese positive neutrality to pro-Chinese positive neutrality and then yielding to China's demands and becoming a cobelligerent. Japanese forces occupy the remaining U.S. bases in Japan and the United States hastily evacuates its troops. The United States declares a blockade of American and Japanese ships engage in sporadic duels in the Western Pacific. At the start of the war China proposed a mutual security pact with Russia (vaguely reminiscent of the Hitler-Stalin pact). Chinese successes, have just the opposite effect on Russia than they had on Japan. The Chinese victory and total Chinese dominance in East Asia terrifies Moscow. As Russia moves in an anti-Chinese direction and begins to reinforce in Siberia, the numerous Chinese settlers in Siberia interfere with these movements. China then intervenes militarily to protect its countrymen and occupies Vladivostok, the Amur River valley, and other key parts of eastern Siberia. As fighting spreads between Russian and Chinese troops in central Siberia, uprisings occur in Mongolia, which China had earlier placed under a "protectorate".

Control of and access to oil is of central importance to all combatants.

Despite extensive investment in nuclear energy, Japan is still highly dependent on oil imports and this strengthens its inclination to accommodate China its flow of oil from the Persian Gulf, Indonesia, and the South. During the course of the war, as Arab countries come under the Islamic militants, Persian Gulf oil supplies to the West diminish to a the West consequently becomes increasingly dependent on Russian, and Central Asian sources. This leads the West to intensify its efforts to enlist Russia on its side and to support Russia in extending its control over the oil-rich Muslim countries to its south.

Meanwhile the United States has been eagerly attempting to mobilize the full support of its European allies. While extending diplomatic and economic assistance, they are reluctant to become involved militarily. China and Iran, however, are fearful that Western countries will eventually rally behind the United States, even as the United States eventually came to the support of Britain and France in two world wars. To prevent this they secretly deploy intermediate-range nuclear-capable missiles to Bosnia and Algeria and warn the European powers that they should stay out of the war. As was almost always the case with Chinese efforts to intimidate countries other than Japan, this action has consequences just the opposite of what China wanted. U.S. intelligence perceives and reports the deployment and the NATO Council declares the missiles must be removed immediately. Before NATO can act, however, Serbia, wishing to reclaim its historic role as the defender of Christianity against the Turks, invades Bosnia. Croatia joins in and the two countries occupy and partition Bosnia, capture the missiles, and proceed with efforts to complete the ethnic cleansing which they had been forced to stop in the 1990s. Albania and Turkey attempt to help the Bosnians; Greece and Bulgaria launch invasions of European Turkey and panic erupts in Istanbul as Turks flee across the Bosphorus. Meanwhile a missile with a nuclear warhead, launched from Algeria, explodes outside Marseilles, and NATO retaliates with devastating air attacks against North African targets.

The United States, Europe, Russia, and India have thus become engaged in a truly global struggle against China, Japan, and most of Islam. How would such a war end? Both sides have major nuclear capabilities and clearly if these were brought into more than minimal play, the principal countries on both sides could be substantially destroyed. If mutual deterrence worked, mutual exhaustion might lead to a negotiated armistice, which would not, however, resolve the fundamental issue of Chinese hegemony in East Asia. Alternatively the West could attempt to defeat China through the use of conventional military power. The alignment of Japan with China, however, gives China the protection of an insular cordon sanitaire preventing the United States from using its naval power against the centers of Chinese population and industry along its coast. The alternative is to approach China from the west. The fighting between Russia and China leads NATO to welcome Russia as a member and to cooperate with Russia in countering Chinese incursions into Siberia, maintaining Russian control over the Muslim oil and gas countries of Central Asia, promoting insurrections against Chinese rule by Tibetans, Uighurs, and Mongolians, and gradually mobilizing and deploying Western and Russian forces eastward into Siberia for the final assault across the Great Wall to Beijing, Manchuria, and the Han heartland.

Whatever the immediate outcome of this global civilizational war- mutual nuclear devastation, a negotiated halt as a result of mutual exhaustion, or the eventual march of Russian and Western forces into Tiananmen Square –the broader long-term result would almost inevitably be the drastic decline in the economic, demographic, and military power of all the major participants in the war. As a result, global power which had shifted over the centuries from the East to the West and had then begun to shift back from the West to the East would now shift from the North to the South. The great beneficiaries of the war of civilizations are those civilizations which abstained from it. With the West, Russia, China, and Japan devastated to varying degrees, the way is open for India, if it escaped such devastation even though it was a participant, to attempt to reshape the world along Hindu lines. Large segments of the American public blame the severe weakening of the United States on the narrow Western orientation of WASP elites, and Hispanic leaders come to power buttressed by the promise of extensive Marshall Plan-type aid from the booming Latin American countries which sat out the war. Africa, on the other hand, has little to offer to the rebuilding of Europe and instead disgorges hordes of socially mobilized people to prey on the remains. In Asia if China, Japan, and Korea are devastated by the war, power also shifts southward, with Indonesia, which had remained neutral, becoming the dominant state and, under the guidance of its Australian advisors, acting to shape the course of events from New Zealand on the east to Myanmar and Sri Lanka on the west and Vietnam on the north. All of which presages future conflict with India and a revived China. In any event, the center of world politics moves south.

If this scenario seems a wildly implausible fantasy to the reader, that is all to the good. Let us hope that no other scenarios of global civilizational war have greater plausibility. What is most plausible and hence most disturbing about this scenario, however, is the cause of war: intervention by the core state of one civilization (the United States) in a dispute between the core state of another civilization (China) and a member state of that civilization (Vietnam). To the United States such intervention was necessary to uphold international law, repel aggression, protect freedom of the seas, maintain its access to South China Sea oil, and prevent the domination of East Asia by a single power. To China that intervention was a totally intolerable

but typically arrogant attempt by the leading Western state to humiliate and browbeat China, provoke opposition to China within its legitimate sphere of influence, and deny China its appropriate role in world affairs.

In the coming era, in short, the avoidance of major intercivilizational wars requires core states to refrain from intervening in conflicts in other civilizations. This is a truth which some states, particularly the United States, will undoubtedly find difficult to accept. This abstention rule that core states abstain from intervention in conflicts in other civilizations is the first requirement of peace in a multicivilizational, multipolar world. The second requirement is the joint mediation rule that core states negotiate with each other to contain or to halt fault line wars between states or groups from their civilizations.

Acceptance of these rules and of a world with greater equality among Civilizations will not be easy for the West or for those civilizations which may aim to supplement or supplant the West in its dominant role. In such a world, for instance, core states may well view it as their prerogative to possess nuclear weapons and to deny such weapons to other members of their civilization. Looking back on his efforts to develop a "full nuclear capability" for Pakistan, Zulfikar Ali Bhutto justified those efforts: "We know that Israel and South Africa have full nuclear capability. The Christian, Jewish and Hindu civilizations have this capability. Only the Islamic civilization was without it, but that position was about to change." 18 The competition for leadership within civilizations lacking a single core state may also stimulate competition for nuclear weapons. Even though it has highly cooperative relations with Pakistan, Iran clearly feels that it needs nuclear weapons as much as Pakistan does. On the other hand, Brazil and Argentina gave up their programs aimed in this direction, and South Africa destroyed its nuclear weapons, although it might well wish to reacquire them if Nigeria began to develop such a capability. While nuclear proliferation obviously involves risks, as Scott Sagan and others have pointed out, a world in which one or two core states in each of the major civilizations had nuclear weapons and no other states did could be a reasonably stable world.

Most of the principal international institutions date from shortly after World War II and are shaped according to Western interests, values, and practices. As Western power declines relative to that of other civilizations, pressures will develop to reshape these institutions to accommodate the interests of those civilizations. The most obvious, most important, and probably most controversial issue concerns permanent membership in the U.N. Security Council. That membership has consisted of the victorious major powers of World War II and bears a decreasing relationship to the reality of power in the world. Over the longer haul either changes are made in its membership or other less formal procedures are likely to develop to deal with security issues, even as the G-7 meetings have dealt with global economic issues. In a multicivilizational world ideally each major civilization should have at least one permanent seat on the Security Council. At present only three do. The United States has endorsed Japanese and German membership but it is clear that they will become permanent members only if other countries do also. Brazil has suggested five new permanent members, albeit without veto power, Germany, Japan, India, Nigeria, and itself. That, however, would leave the world's 1 billion Muslims unrepresented, except in so far as Nigeria might undertake that responsibility. From a civilizational viewpoint, clearly Japan and India should be permanent members, and Africa, Latin America, and the Muslim world should have permanent seats, which could be

occupied on a rotating basis by the leading states of those civilizations, selections being made by the Organization of the Islamic Conference, the Organization of African Unity, and the Organization of American States (the United States abstaining). It would also be appropriate to consolidate the British and French seats into a single European Union seat, the rotating occupant which would be selected by the Union. Seven civilizations would thus each have one permanent seat and the West would have two, an allocation broadly representative of the distribution of people, wealth, and power in the world.

COMMONALITIES OF CIVILIZATION

Americans have promoted multiculturalism at home; some have promoted universalism abroad; and some have done both. Multiculturalism at threatens the United States and the West; universalism abroad threatens the West and the world. Both deny the uniqueness of Western culture. The monoculturalists want to make the world like America. The domestic multiculturalists want to make America like the world. A multicultural America is impossible because a non-Western America is not American. A multicultural world is unavoidable because global empire is impossible. The preservation of the United States and the West requires the renewal of Western identity. The security of the world requires acceptance of global multiculturalism.

Does the vacuousness of Western universalism and the reality of global diversity lead inevitably and irrevocably to moral and cultural relativism. If universalism legitimates imperialism Does relativism legitimate repression? Once again, the answer to these questions is yes and no. Cultures are relative; morality is absolute. Cultures, as Michael Walzer has argued, are they prescribe institutions and behavior patterns to guide humans in which are right in a particular society. Above, beyond, and growing out of this maximalist morality, however, is a "thin" minimalist morality that embodies "reiterated features of particular thick or maximal moralities." Minimal concepts of truth and justice are found in all thick moralities and can not be divorced from them. There are also minimal moral "negative injunctions, most likely, rules against murder, deceit, torture, oppression, and tyranny." What people have in common is "more the sense of a common enemy [or evil] than the commitment to a common culture." Human society is "universal because it is human, particular because it is a society." At times we march with others; mostly we march alone. Yet a "thin" minimal morality does derive from the common human condition, and "universal dispositions" in all cultures.²⁰ Instead of promoting the supposedly universal features of one civilization, the requisites for cultural coexistence demand a search for what is common to most civilizations. In a multicivilizational world, the constructive Course is to renounce universalism, accept diversity, and seek commonalities.

A relevant effort to identify such commonalities in a very small place occurred in Singapore in the early 1990s. The people of Singapore are roughly 76 percent Chinese, 15 percent Malay and Muslim, and 6 percent Indian Hindu and Sikh. In the past the government has attempted to promote "Confucian values" among its people but it has also insisted on everyone being educated in and becoming fluent in English. In January 1989 President Wee Kim Wee in his address opening Parliament pointed to the extensive exposure of the 2.7 million Singaporeans to outside cultural influences from the West which had "put them in close touch with new ideas and technologies from abroad" but had "also exposed" them "to alien lifestyles and values." "Traditional Asian ideas of morality, duty and society which have sustained us in the past," he warned, "are giving way to a more Westernized, individualistic, and self-centered outlook on

life." It is necessary, he argued, to identify the core values which Singapore's different ethnic and religious communities had in common and "which capture the essence of being a Singaporean." President Wee suggested four such values: "placing society above self, up-holding the family as the basic building block of society, resolving major issues through consensus instead of contention, and stressing racial and religious tolerance and harmony." His speech led to extensive discussion of Singaporean values and two years later a White Paper setting forth the government's position. The White Paper endorsed all four of the president's suggested values but added a fifth on support of the individual, largely because of the need to emphasize the priority of individual merit in Singaporean society as against Confucian values of hierarchy and family, which could lead to nepotism. The White Paper defined the "Shared Values" of Singaporeans as:

Nation before [ethnic] community and society above self;
Family as the basic unit of society;
Regard and community support for the individual;
Consensus instead of contention;
Racial and religious harmony.

While citing Singapore's commitment to parliamentary democracy and excellence in government, the statement of Shared Values explicitly excluded political values from its purview. The government emphasized that Singapore was "in crucial respects an Asian society" and must remain one. "Singaporeans are not Americans or Anglo-Saxons, though we may speak English and wear Western dress. If over the longer term Singaporeans became indistinguishable from Americans, British or Australians, or worse became a poor imitation of them [i.e., a torn country], we will lose our edge over these Western societies which enables us to hold our own internationally."

The Singapore project was an ambitious and enlightened effort to define a Singaporean cultural identity which was shared by its ethnic and religious communities and which distinguished it from the West. Certainly a statement of Western and particularly American values would give far more weight to the rights of the individual as against those of the community, to freedom of expression and truth emerging out of the contest of ideas, to political participation and competition, and to the rule of law as against the rule of expert, wise, and responsible governors. Yet even so, while they might supplement the Singaporean values and give some lower priority, few Westerners would reject those values as unworthy. At least at a basic "thin" morality level, some commonalities exist between Asia and the West. In addition, as many have pointed out, whatever the degree to which they divided humankind, the world's major religions -Western Christianity, Orthodoxy, Hinduism, Buddhism, Islam, Confucianism, Taoism, Judaism -also share key values in common. If humans are ever to develop a universal civilization, it will emerge gradually through the exploration and expansion of these commonalities. Thus, in addition to the abstention rule and the joint mediation rule, the third rule for peace in a multicivilizational world is the commonalities rule: peoples in all civilizations should search for and attempt to expand the values, institutions, and practices they have in common with peoples of other civilizations.

This effort would contribute not only to limiting the clash of civilizations but also to strengthening Civilization in the singular (hereafter capitalized for clarity). The singular

Civilization presumably refers to a complex mix of higher levels of morality, religion, learning, art, philosophy, technology, material well-being, and probably other things. These obviously do not necessarily vary together. Yet scholars easily identify highpoints and low points in the level of Civilization in the histories of civilizations. The question then is: How can one chart the ups and downs of humanity's development of Civilization? Is there a general, secular trend, transcending individual civilizations, toward higher levels of Civilization? If there is such a trend, is it a product of the processes of modernization that increase the control of humans over their environment and hence generate higher and higher levels of technological sophistication and material well-being? In the contemporary era, is a higher level of modernity thus a prerequisite to a higher level of Civilization? Or does the level of Civilization primarily vary within the history of individual civilizations?

This issue is another manifestation of the debate over the linear or cyclical nature of history. Conceivably modernization and human moral development produced by greater education, awareness, and understanding of human society and its natural environment produce sustained movement toward higher and higher levels of Civilization. Alternatively, levels of Civilization may simply reflect phases in the evolution of civilizations. When civilizations first emerge, their people are usually vigorous, dynamic, brutal, mobile, and expansionist. They are relatively uncivilized. As the civilization evolves it becomes more settled and develops the techniques and skills that make it more Civilized. As the competition among its constituent elements tapers off and a universal state emerges, the civilization reaches its highest level of Civilization, its "golden age," with a flowering of morality, art, literature, philosophy, technology, and martial, economic, and political competence. As it goes into decay as a civilization, its level of Civilization also declines until it disappears under the onslaught of a different surging civilization with a lower level of Civilization.

Modernization has generally enhanced the material level of Civilization throughout the world. But has it also enhanced the moral and cultural dimensions of Civilization? In some respects this appears to be the case. Slavery, torture, vicious abuse of individuals, have become less and less acceptable in the contemporary world. Is this, however, simply the result of the impact of Western civilization on other cultures and hence will a moral reversion occur as Western power declines? Much evidence exists in the 1990s for the relevance of the "sheer chaos" paradigm of world affairs: a global breakdown of law and order, failed states and increasing anarchy in many parts of the world, a global crime wave, transnational mafias and drug cartels, increasing drug addiction in many societies, a general weakening of the family, a decline in trust and social solidarity in many countries, ethnic, religious, and civilizational violence and rule by the gun prevalent in much of the world. In city after city -Moscow, Rio de Janeiro, Bangkok, Shanghai, London, Rome, Warsaw, Tokyo, Johannesburg, Delhi, Karachi, Cairo, Bogota, Washington - crime seems to be soaring and basic elements of Civilization fading away. People speak of a global crisis in governance. The rise of transnational corporations producing economic goods is increasingly matched by the rise of transnational criminal mafias, drug cartels, and terrorist gangs violently assaulting Civilization. Law and order is the first prerequisite of Civilization and in much of the world -Africa, Latin America, the former Soviet Union, South Asia, the Middle East-it appears to be evaporating, while also under serious assault in China, Japan, and the West. On a worldwide basis Civilization seems in many respects to be yielding to barbarism, generating the image of an unprecedented phenomenon, a global Dark Ages, possibly descending on humanity.

In the 1950s Lester Pearson warned that humans were moving into "an age when different civilizations will have to learn to live side by side in peaceful interchange, learning from each other, studying each other's history and ideals and art and culture, mutually enriching each others' lives. The alternative, in this overcrowded little world, is misunderstanding, tension, clash, and catastrophe." The futures of both peace and Civilization depend upon understanding and cooperation among the political, spiritual, and intellectual leaders of the world's major civilizations. In the clash of civilizations, Europe and America will hang together or hang separately. In the greater clash, the global "real clash," between Civilization and barbarism, the world's great civilizations, with their rich accomplishments in religion, art, literature, philosophy, science, technology, morality, and compassion, will also hang together or hang separately. In the emerging era, clashes of civilizations are the greatest threat to world peace, and an international order based on civilizations is the surest safeguard against world war.